

## Collision on Shigaraki Kogen Railway on 14 May 1991

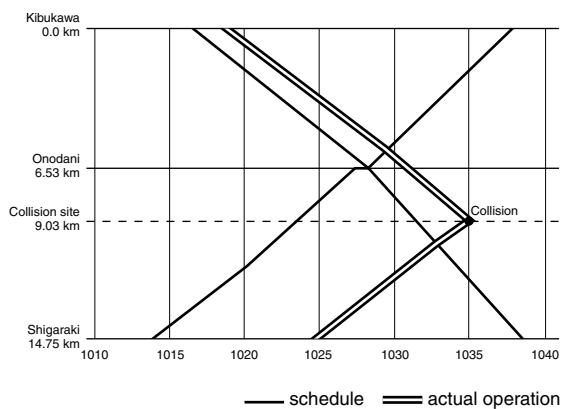
The 14.7-km single-track Shigaraki Kogen Railway (SKR) from Kibukawa to Shigaraki near Kyoto used to be a JNR branch line. Shigaraki Town is famous for ceramics but the line suffered from low demand and JNR decided to close it. In February 1987, the local authorities founded a joint-stock company called Shigaraki Kogen (Highland) Railway Co. Ltd., to take over the line in July 1987, soon after JNR privatization. On 14 May 1991, Shigaraki was crowded with people visiting 'The World Ceramic Festival.' At 1014, a four-car DMU train was about to start from Shigaraki for Kibukawa but the duty stationmaster could not turn the departure signal to green. The control panel showed another train approaching, but he could not understand the situation, because he knew there was no approaching train. The next arrival was a JR West special train from Osaka but it should still have been at Kibukawa Station. He consulted SKR's operations manager and a signalling engineer, but they could not turn the signal to green either. Finally, the operations manager decided to let the train go by non-blocking operation and got into the cab with an extra driver to act as pilot. The SKR train left Shigaraki 11 minutes late with the signal still showing red in defiance of the duty stationmaster's opinion. The JR West special train from Osaka left Kibukawa Station at 1018. The two trains were scheduled to pass at Onodani, the intermediate signal station. When the JR West train arrived at Onodani at 1030, the SKR train was not there

and the departure signal showed green, allowing the JR West train to proceed. The JR West driver passed Onodani, believing that the SKR train was still at Shigaraki for some reason. As he rounded a sharp curve, he found the SKR train coming head on. The two trains collided at 1035, killing 42 people including the SKR train driver and other staff (see photograph on page 20). The JR West driver was severely injured but survived. More than 600 people were injured. The police, Ministry of Transport, SKR, and JR West investigated the accident separately. The main questions were: 1. Why the Shigaraki departure signal could not be turned to green when there was no train on the section? 2. Why the SKR operations manager permitted the train departure despite the red signal? To start non-blocking operation, he should have sent somebody to Onodani to confirm that there was no train between the two stations. Why did he neglect this crucial procedure? 3. Why the Onodani departure signal remained green after the SKR train violated the red departure signal at Shigaraki? A device called the Faulty Departure Detector (FDD) at the foot of the signal should have automatically detected the red signal violation and changed the Onodani departure signal to red, but it had not worked at all. The investigation revealed the following: 1. The decision of the SKR operations manager to allow the train departure was wrong and illegal. However, there had been a similar case 10 days earlier in which the FDD had worked properly,

preventing the opposite train from entering the same section. This precedent may have made the operations manager overconfident about the FDD. 2. The FDD did not work because of faulty wiring by a signal engineer who was wrongly inspecting relays under the supervision of the track and signalling manager as the train departed. 3. The reason why the Shigaraki departure signal could not be turned to green was complex. JR West did not like delayed SKR trains affecting its operations on the Kusatsu Line, so in 1990, it installed a special device called a Direction Priority Lever (DDL) on the control panel at the Kameyama CTC Centre, controlling the Kusatsu and Kansai lines. By using the DDL, JR West dispatchers could lock the SKR departure signals at red in order to give priority to Shigaraki-bound trains. JR West insisted that SKR had been duly informed, but SKR claimed it had never received any notice. In March 2000, Otsu District Court ruled that the duty stationmaster, signal engineer and SKR track and signalling manager were guilty of professional negligence resulting in death and injury. In a 1999 civil trial seeking damages, Osaka District Court ordered both SKR and JR West to jointly pay ¥500 million to the victims. JR West immediately filed an appeal to the High Court. This accident prompted reviews of the existing accident investigation procedures, leading to the establishment of the ARAIC. ■

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SKR Train Diagram on Accident Day



(Adapted from *Shigaraki Kogen Railway Accident* by Ryoichi Amitani, 1997.)

Shigaraki Kogen Railway Track and Signal Layout

